# **CITY OF COCKBURN**



# **ORDINARY COUNCIL**

# **AGENDA PAPER**

**FOR** 

**THURSDAY, 9 FEBRUARY 2006** 

# **CITY OF COCKBURN**

# SUMMARY OF AGENDA TO BE PRESENTED TO THE ORDINARY COUNCIL MEETING TO BE HELD ON THURSDAY, 9 FEBRUARY 2006 AT 7:00 PM

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# CITY OF COCKBURN

# AGENDA TO BE PRESENTED TO THE ORDINARY COUNCIL MEETING TO BE HELD ON THURSDAY, 9 FEBRUARY 2006 AT 7:00 PM

- 1. DECLARATION OF MEETING
- 2. APPOINTMENT OF PRESIDING MEMBER (If required)
- 3. DISCLAIMER (To be read aloud by Presiding Member)

Members of the public, who attend Council Meetings, should not act immediately on anything they hear at the Meetings, without first seeking clarification of Council's position. Persons are advised to wait for written advice from the Council prior to taking action on any matter that they may have before Council.

- 4. ACKNOWLEDGEMENT OF RECEIPT OF WRITTEN DECLARATIONS OF FINANCIAL INTERESTS AND CONFLICT OF INTEREST (by Presiding Member)
- 5. APOLOGIES AND LEAVE OF ABSENCE
- 6. ACTION TAKEN ON PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE
  Nil
- 7. PUBLIC QUESTION TIME
- 8. CONFIRMATION OF MINUTES
  - 8.1 (OCM 09/02/2006) ORDINARY COUNCIL MEETING 12/01/2006

#### **RECOMMENDATION**

That the Minutes of the Ordinary Council Meeting held on Thursday, 12 January 2006 be accepted as a true and accurate record.

|     |                    | COUNCIL DECISION  |
|-----|--------------------|---|
|     | 8.2                | (OCM 09/02/2006) - SPECIAL COUNCIL MEETING - 31/01/2006   |
|     |                    | RECOMMENDATION  That Council adopt the Minutes of the Special Council Meeting held on Tuesday, 31 January 2006 as a true and accurate record. |
|     |                    | COUNCIL DECISION  |
|     |                    |   |
| 9.  | WRIT               | TEN REQUESTS FOR LEAVE OF ABSENCE   |
| 10. | DEPU               | JTATIONS AND PETITIONS  |
| 11. | <b>BUSI</b><br>Nil | NESS LEFT OVER FROM THE PREVIOUS MEETING (If adjourned)   |
| 12. |                    | ARATION OF COUNCILLORS WHO HAVE NOT GIVEN DUE SIDERATION TO MATTERS IN THE BUSINESS PAPER   |
| 13. | <b>COUI</b><br>Nil | NCIL MATTERS  |
|     |                    |   |

### 14. PLANNING AND DEVELOPMENT DIVISION ISSUES

14.1 (OCM 09/02/2006) - CLOSURE OF PORTION OF OCEAN ROAD, SPEARWOOD TO THE PASSAGE OF VEHICLES PURSUANT TO SECTION 3.50 OF THE LOCAL GOVERNMENT ACT 1995 (450039) (KJS) (ATTACH)

### **RECOMMENDATION**

That Council close portion of Ocean Road between Cross Road and Cockburn Road, Spearwood, to the passage of vehicles for the duration of development works associated with the Port Coogee Project, subject to the Port Coogee Project establishing alternative route signage, physical barriers and general signage.

| COUNCIL DECI | SION |  |  |
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# **Background**

The subject section of Ocean Road connects a semi rural area of Spearwood across to Cockburn Road.

### **Submission**

Taylor Burrell Barnett Town Planners on behalf of Port Catherine Developments Pty Ltd have written to the City requesting the closure.

# Report

The development of the Port Coogee Project will necessitate major earthworks for an extended period. The proposed closure will enable the contractors to exclude vehicular access and create a safer work site.

The entrances to the section of road will be clearly sign-posted and blocked with large water filled barriers. Signage showing alternative routes will be established at the expense of the proponent.

The proposal has been advertised in the local newspaper and at the conclusion of the statutory period no objection has been received. All of the service authorities and emergency agencies have been notified with no objection being received. The period for the closure to vehicular access will be until earthworks and subsequent roads have been completed.

Ocean Road will connect to the realigned Cockburn Road at the completion of the Port Coogee Project. At this stage the redundant portions of Ocean Road will be permanently closed in association with the subdivision process.

# **Strategic Plan/Policy Implications**

- 2. Planning Your City
  - "To ensure that the development will enhance the levels of amenity currently enjoyed by the community."

# **Budget/Financial Implications**

N/A

# **Legal Implications**

Temporary closures of roads by Local Governments is pursuant to Section 3.50 of the Local Government Act 1995.

# **Community Consultation**

The proposal was advertised in the Cockburn Gazette and service authorities and emergency services were advised.

# Attachment(s)

(1) Location Plan

### Advice to Proponent(s)/Submissioners

The Proponent(s) and those who lodged a submission on the proposal have been advised that this matter is to be considered at the 9 February 2005 Council Meeting.

# Implications of Section 3.18(3) Local Government Act, 1995

Nil.

# 14.2 (OCM 09/02/2006) - LIGHT RAIL PROPOSAL FEASIBILITY STUDY (9303) (MR)

#### **RECOMMENDATION**

That Council:

- (1) receive the report;
- (2) advise the South West Group that it supports the Light Rail

Feasibility Study being extended to include the City of Cockburn district and is prepared to provide a contribution of \$15,000; and

(3) amend its 2005/06 Budget by increasing the budgets for Account No.GL-500-5320 – Development Applications Income and Account No.GL-500-6229 – Consultancy Expenses by \$15,000.

TO BE CARRIED BY AN ABSOLUTE MAJORITY OF COUNCIL

| COUNCIL DECISION |  |  |
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# **Background**

On 22 November 2005 the South West Group sought advice from the City regarding a proposal by the City of Fremantle to fund a feasibility study into light rail for the region. The South West Group resolved to circulate the City of Fremantle letter to Member Local Authorities and the Department of Planning and Infrastructure for comment and to list the item for the next meeting likely to be held in February 2006.

A previous Council report to the OCM 17/08/2004 Minute 2532 (Item 14.12) on Port Coogee Related Issues examined the implications of the development on the surrounding road network and this included a brief consideration of the Fremantle to Midland Railway Line as follows:-

## Fremantle to Midland Railway Line

The Fremantle to Midland Railway line passes by the northern boundary of the Port Coogee Marina development.

The Local Structure Plan for Port Coogee adopted by the Council provides for a rail station adjoining the housing estate. Similarly, the South Beach Village project also makes provision for a station within its development area. These have been provided on the assumption that at some time in the future a passenger service will extend from Fremantle south to South Beach and Port Coogee.

The line that will be used is the freight line which serves Midland, Kewdale, Canning Vale, Kwinana and Rockingham. The State Government, in its 6 point plan for the freight network south of the river, proposes that the line between Fremantle and Kewdale be used to transport sea containers (CTU) between the port and inland terminals.

Over the next 10 years it is predicted that 30% of all CTU's will be conveyed by rail, which could represent between 300,000 to 350,000 CTU's per year.

Based on current advice, it is difficult to combine freight and passenger traffic on a common line, because of operational incompatibilities. Given this, it may not be possible to achieve a passenger rail to the south of Fremantle.

The Council supports the State Government's 6 point transport plan which includes the increase in rail freight traffic.

The passenger line, if it eventuates, could simply come south to:-

- South Beach and South Beach Village and terminate
- Port Coogee Marina and the power station and terminate
- Thomsons Lake Regional Centre via the disused railway reserve through Bibra Lake, as an alternative connection to Perth via Fremantle
- Thomsons Lake Regional Centre via the existing railway line via Yangebup, as an alternative connection to Perth via Fremantle.

There is little doubt that a potential rail service between Port Coogee and Fremantle and by this connection, to Perth, could be valuable for tourists and recreational users. It is unlikely that it would be an alternative commuter service for those of the upper socio-economic groups that are expected to reside at South Beach and Port Coogee.

Studies undertaken in the past have indicated that there is a very low need to provide a passenger rail connection between the Perth-Mandurah line and Fremantle. The desire is to travel to the Perth CBD.

Given this it is unlikely that any passenger rail service will be achieved between Fremantle and destinations to the south in the short to medium term. Subject to the need for extensive investigation, it may be a long term possibility.

Without knowing what the future may hold at this stage, it is considered worthwhile making provision for a railway station stop to serve Port Coogee as part of the current plan.

It is therefore concluded that the:-

- introduction of a passenger rail service along the existing rail service to serve Fremantle, Perth and Midland be supported.
- Fremantle, Perth and Midland line operate as a loop and within the City of Cockburn include stations at the intersection with the Perth to Mandurah line as a rail to rail interchange, Yangebup, Spearwood, Port Coogee and South Beach Urban Village.

 station provided as part of the Port Coogee Marina Structure Plan be reconfirmed.

#### **Submission**

The City of Fremantle's proposal to conduct a light rail feasibility study includes the possible involvement of neighbouring municipalities. The City of Fremantle have allocated \$15,000 in its 2005/06 budget for a study into the feasibility of light rail services in Fremantle. The City has stated that:-

"A network light rail services operating solely within the City of Fremantle makes little sense and therefore the feasibility study should consider light rail in the context of transport needs in the broader southwest metropolitan region. For example, potential light rail routes radiating out from Fremantle could include:-

- Fremantle Rockingham via Cockburn and Kwinana (the designated route of the Fremantle Rockingham Transitway);
- Fremantle Coogee via the proposed South Beach Village, Cockburn Coast and Port Coogee developments;
- Fremantle Murdoch Railway Station along South Street (a designated activity corridor in the Network City Planning Strategy); and
- Fremantle Canning Bridge Railway Station along Canning Highway (a designated activity corridor in the Network City Planning Strategy).

These four possible routes pass through all six municipalities comprising the south-west metropolitan region etc.

On behalf of the City of Fremantle I therefore request that the South West Group consider allocating funding to allow the conduct of a broader light rail feasibility study for the south-west metropolitan region. The project scope can be tailored to suit the level of available funding, or visa versa."

# Report

A broader South West light rail study will provide valuable research information on the potential for establishment of a light rail network that could benefit the wider south-west metropolitan region. The potential rail route from Fremantle – Coogee via the South Beach Village, Cockburn Coast and Port Coogee Developments are of particular relevance to the district.

The passenger line, if it eventuates, could simply come south to:-

South Beach and South Beach Village and terminate

- Port Coogee Marina and the power station and terminate
- Thomsons Lake Regional Centre via the disused railway reserve through Bibra Lake, as an alternative connection to Perth via Fremantle
- Thomsons Lake Regional Centre via the existing railway line via Yangebup, as an alternative connection to Perth via Fremantle.

There is little doubt that a potential rail service between Port Coogee and Fremantle and by this connection, to Perth, could be valuable for tourists and recreational users. It is unlikely that it would be an alternative commuter service for those of the upper socio-economic groups that are expected to reside at South Beach and Port Coogee.

It is recommended that Council provide financial support to the light rail project by matching the contribution from the City of Fremantle of \$15,000 towards this study.

# **Strategic Plan/Policy Implications**

The Corporate Strategic Plan Key Result Areas which apply to this item are:-

- 2. Planning Your City
  - "To ensure that the planning of the City is based on an approach which has the potential to achieve high levels of convenience for its citizens."

# **Budget/Financial Implications**

No allowance for this project has been made within the 2005/06 Budget. An account adjustment is required to reallocate \$15,000 from the Statutory Planning Services Development Application Fees Account to Consultancy Expenses Account. Excess income derived from development application fees can be reallocated to cover the cost of the Council's contribution towards the light rail study.

# **Legal Implications**

N/A

# **Community Consultation**

N/A

# Attachment(s)

N/A

# Advice to Proponent(s)/Submissioners

The Proponent(s) has been advised that this matter is to be considered at the 9 February 2005 Council Meeting.

Implications of Section 3.18(3) Local Government Act, 1995

Nil.

14.3 (OCM 09/02/2006) - FINAL ADOPTION OF AMENDMENT NO. 36 - LOT 48 ROCKINGHAM ROAD AND LOTS 4897 & 4436 RUSSELL ROAD, HENDERSON - OWNERS: CITY OF COCKBURN/STATE OF WA - APPLICANT: LANDCORP (93036) (MD) (ATTACH)

### **RECOMMENDATION**

That Council:

- (1) adopt the recommendations made in the Schedule of Submissions attached to the Agenda;
- (2) adopt the amendment subject to modifications outlined below:-
  - amending the Scheme Text by deleting 'Primary and Secondary Schools' from Schedule 11 item 4(b) of the Development Area 6 provisions;
  - 2. amending the Scheme Text by inserting 'Primary and Secondary Schools' within Schedule 11 under item 4(a) of the Development Area 6 provisions; and
  - 3. amending the Scheme Text by inserting '(but excludes Primary and Secondary Schools)' after the words 'educational establishment' under item 2(a) point 1 of Schedule 4 Special Use 9 provisions;
- (3) proceed to sign and seal the documents and forward these to the Western Australian Planning Commission in anticipation of the Hon. Minister's advice that final approval will be granted;
- (4) write to the applicant (Landcorp) advising of the necessity to update the Environmental Management Plan, Drainage and Nutrient Management Plan and Site Contamination Management Plan to include Lot 48 Rockingham Road and Lots 4897 & 4436 Russell Road, Henderson prior to subdivision and/or development; and
- (5) advise those who made submissions of Council's decision accordingly.

| COUNCIL D | ECISION |  |  |
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# **Background**

| ZONING:   | MRS:  | Lot 48: Urban                |  |  |  |
|-----------|---|------------------------------|--|--|--|
|           |   | Lot 4897: Urban              |  |  |  |
|           |   | Lot 4436: Urban              |  |  |  |
|           | TPS3: Lot 48: Public Purposes                     |                              |  |  |  |
|           | Lot 4897: Public Purposes                         |                              |  |  |  |
|           |   | Lot 4436: Parks & Recreation |  |  |  |
| LAND USE: | Lot 48: Agricultural Hall                         |                              |  |  |  |
|           | Lot 4897: Former South Coogee Primary School Site |                              |  |  |  |
|           | Lot 4436: South Coogee Reserve                    |                              |  |  |  |
| LOT SIZE: | Lot 48: 0.9105 ha                                 |                              |  |  |  |
|           | Lot 4897:   | 0.9221 ha                    |  |  |  |
|           | Lot 4436:   | 3.2479 ha                    |  |  |  |

Council at its meeting held 14 July 2005 resolved to adopt Amendment 36 for the purpose of advertising.

#### **Submission**

The amendment has been advertised to the community and referred to relevant government agencies for a period of 42 days. This report seeks Council support to final adoption of Amendment 36.

# Report

The Scheme Amendment was referred to the Environmental Protection Authority ("EPA") in accordance with Section 7A(1) of the Act.

The EPA advised that the overall environmental impact of the amendment would not be severe enough to warrant formal assessment under the *Environmental Protection Act*, however the EPA provided advice and recommendations with respect to environmental buffers, noise, acid sulfate soils and soils and groundwater contamination.

It is recommended that the scheme amendment documents be modified to address the advice received from the EPA by ensuring that sensitive uses such as 'Primary and Secondary Schools' are uses that are not permitted in both the odour buffer surrounding the Woodman Point Waste Water Treatment Plant and the Kwinana Air Quality EPP buffer.

The EPA comments regarding child care premises not being permitted within the Kwinana Air Quality Buffer are not supported for the following reasons:-

- Child care premises have been identified as an integral component of the Marine Technology Park from the beginning of the structure plan and rezoning process and such facilities will be potentially developed as part of the common user facilities;
- 2. TPS 3 currently provides for child care premises as a 'D' use within Schedule 4 Special Use 9 provisions;
- 3. The EPA/DoE have not previously raised issues of sensitive land uses within the Kwinana Air Quality buffer (i.e. in the Structure Plan process and at the TPS review); and
- 4. Council previously resolved to permit "Childcare Facilities" outside the Waste Water Treatment Plant odour buffer. (OCM 15/2/05 Item 14.10)

The Schedule of submissions contained in the Agenda attachments addresses the EPA advice and recommendations and the submissions received from Landcorp and the Department of Industry and Resources.

A copy of the proposed amendment map is included in the Agenda attachments.

### Conclusion

The purpose of this amendment is to provide appropriate zoning and development provisions to accommodate the development of the land that forms the Technology Precinct of the Australian Marine Complex at Cockburn Sound.

The proposed rezoning of portion of the subject site to 'Development Area 6' and 'Special Use (9) Zone' and modifications to Schedule 4 – SU9 and Schedule 11 – Development Area (6), are considered to be logical in order to facilitate the development of the Marine Technology Precinct.

It is recommended that Council proceed to adopt the scheme amendment and refer it to the WA Planning Commission for final consideration.

# Strategic Plan/Policy Implications

The Corporate Strategic Plan Key Result Areas which apply to this item are:-

- 1. Managing Your City
  - "To conduct Council business in open public forums and to manage Council affairs by employing publicly accountable practices."
- 2. Planning Your City
  - "To ensure that the planning of the City is based on an approach which has the potential to achieve high levels of convenience for its citizens."
  - "To ensure that the development will enhance the levels of amenity currently enjoyed by the community."
- 3. Conserving and Improving Your Environment
  - "To conserve the quality, extent and uniqueness of the natural environment that exists within the district."
- 4. Facilitating the needs of Your Community
  - "To facilitate and provide an optimum range of community services."
- 5. Maintaining Your Community Facilities
  - "To construct and maintain parks which are owned or vested in the Council, in accordance with recognised standards and convenient and safe for public use."
  - "To construct and maintain community buildings which are owned or managed by the Council, to meet community needs."

# **Budget/Financial Implications**

N/A

### **Legal Implications**

Rezoning of Lot 4436 Russell Road (South Coogee Oval) from "Parks & Recreation" to "Special Use 9" will not affect the reserve classification. Reclassification of the reserve will be addressed as a separate matter pursuant to the Land Administration Act.

# **Community Consultation**

Following receipt of advice from the EPA, the amendment was advertised for a 42 day period. The 42 day public consultation period for Amendment 36 concluded on 22 December 2005. At the close of the advertising period 2 submissions were received. One submission being from the developer – Landcorp and the other submission being from the Department of Industry and Resources.

Refer Schedule of submissions contained in the Agenda attachments.

### Attachment(s)

- (1) Site Plan
- (2) Amendment report
- (3) Zoning Map
- (4) Schedule of Submissions

# Advice to Proponent(s)/Submissioners

The Proponent(s) and those who lodged a submission on the proposal have been advised that this matter is to be considered at the 9 February 2006 Council Meeting.

Implications of Section 3.18(3) Local Government Act, 1995

Nil.

14.4 (OCM 09/02/2006) - PEDESTRIAN ACCESSWAY CLOSURE - HUXLEY PLACE TO MARVELL AVENUE. SPEARWOOD (450515) (KJS)

### **Background**

Council at its meeting held on 12 January 2006 resolved to:

- (1) not support the closure of the pedestrian accessway (PAW) between Huxley Place and Marvell Avenue, Spearwood, given the strong local support reflected in two petitions against the closure and the pedestrian connectivity afforded by the PAW to the local school and other services:
- (2) advise the petitioners and the four (4) adjoining owners of Council's decision:
- (3) require a report to be prepared to the February meeting of Council on the costs associated with installing additional lighting and lockable gages at the two entry points of the Pedestrian

Accessway and the cost of Council's Security Patrol Service opening and closing these gates, which is also to include the timing that the gates would be locked;

- (4) through the Neighbourhood Watch Service write to the residents affected in the vicinity of the pedestrian accessway to encourage them to become members of the City's Neighbourhood Watch Program, if they are not already members;
- (5) immediately erect neighbourhood watch signs at each entrance of the pedestrian access way;
- (6) advise Judy Troy, the Neighbourhood Watch Co-ordinator of the problems of the subject pedestrian accessway; and
- (7) advise the Cockburn Security Patrol Service to treat this area as a "hot spot".

#### **Submission**

N/A

## Report

The estimated costs to install lighting, lockable gates and ensure that the gates are opened and closed each day are as follows:

- Installation of bollard lighting \$3,000 plus \$500 per annum maintenance and electricity usage.
- Lockable gates at each end of the accessway total \$7,000.
- Security patrol costs to open and close each gate every day of the year is \$1,460 per annum.

### Strategic Plan/Policy Implications

The Corporate Strategic Plan Key Result Areas which apply to this item are:-

- 2. Planning Your City
  - "To ensure that the development will enhance the levels of amenity currently enjoyed by the community."
  - "To determine by best practice, the most appropriate range of recreation areas

The Council Policies which apply to this item are:-

APD21 PEDESTRIAN ACCESS WAY CLOSURES

# **Budget/Financial Implications**

There are no funds allocated in the 05/06 Budget to meet the capital costs of \$10,000 and ongoing annual costs of \$1,960.

# **Legal Implications**

N/A

# **Community Consultation**

N/A

# Attachment(s)

N/A

# Advice to Proponent(s)/Submissioners

The proponents and those who lodged a submission on the proposal have been advised that this matter is to be considered at the 9 February, 2006 Council Meeting.

Implications of Section 3.18(3) Local Government Act, 1995

Nil.

## 15. FINANCE AND CORPORATE SERVICES DIVISION ISSUES

# 15.1 (OCM 09/02/2006) - LIST OF CREDITORS PAID (5605) (KL) (ATTACH)

# **RECOMMENDATION**

That Council receive the List of Creditors Paid for December 2005, as attached to the Agenda.

| COUNCIL DECISION |  |  |
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|                  |  |  |

# **Background**

It is a requirement of the Local Government (Financial Management) Regulations 1996, that a List of Creditors be compiled each month and provided to Council.

### **Submission**

N/A

# Report

N/A

# **Strategic Plan/Policy Implications**

Key Result Area Managing Your City refers.

# **Budget/Financial Implications**

N/A

# **Legal Implications**

Section 13 of the Local Government (Financial Management) Regulations 1996.

# **Community Consultation**

N/A

# Attachment(s)

List of Creditors Paid - December 2005.

# Advice to Proponent(s)/Submissioners

N/A

# Implications of Section 3.18(3) Local Government Act, 1995

Nil.

# 15.2 (OCM 09/02/2006) - BUDGET REVIEW - PERIOD ENDING 31 DECEMBER 2005 (5402) (ATC) (ATTACH)

### **RECOMMENDATION**

That Council amend the Municipal Budget for 2005/06 as set out in the attached report, summarised as \$ 1,646,244 – Income and \$1,646,244 – Expenditure.

TO BE CARRIED BY AN ABSOLUTE MAJORITY OF COUNCIL

| COUNCIL DECISION |  |  |  |
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# **Background**

Council reviews its Budget once each year for the period ending 31 December 2005.

### **Submission**

N/A

# Report

A report on the review of the Municipal Budget for the period 1 July 2005 to 31 December 2005 is attached to the Agenda. The report sets out details of all proposed changes and a brief explanation as to why the changes are required.

The proposed changes can be summarised as follows:

| Service Unit                             | Income<br>\$ | Expenditure<br>\$ |
|--|--------------|-------------------|
|  | ,            | ·                 |
| Elected Members                          | 0            | 5,500             |
| Executive Services                       | 0            | 31,744            |
| Other Governance                         | -3,948       | 138,711           |
| Other General Purpose Income             | -684,218     | 0                 |
| Road Construction & Maintenance Services | 432,635      | -363,440          |
| Road Design Services                     | -65,000      | 14,978            |
| Parks Services                           | -19,700      | 155,834           |
| Facilities Maintenance Service           | 200,000      | -66,900           |
| Plant Maintenance Services               | -75,600      | 65,100            |
| Waste Collection Services                | -84,000      | 0                 |

| Service Unit  | Income<br>\$   | Expenditure<br>\$   |
|---|--|---|
| Waste Disposal Services Recycling Services Works Overheads Transfers to Reserves IT Services Records Services Rates Services Human Resource Services Building Services Health Services Environmental Services Strategic Planning Services Land Administration Services Statutory Planning Services Customer Services Fire & Emergency Services Law, Order & Public Safety Social Services Management Libraries Services | -1,693,000<br>0<br>0<br>0<br>0<br>-118,000<br>0<br>-147,696<br>-7,940<br>-26,817<br>-5,000<br>4,040<br>-130,000<br>0<br>31,000<br>-36,000<br>783,000 | 24,310<br>57,500<br>9,600<br>1,990,776<br>3,000<br>19,400<br>70,000<br>83,500<br>27,500<br>7,166<br>51,617<br>6,944<br>0<br>18,000<br>10,000<br>-31,000<br>31,000<br>-729,896<br>15,300 |
| TOTAL   | -1,646,244   | -1,646,244  |
|   |  |   |

# **Strategic Plan/Policy Implications**

N/A

# **Budget/Financial Implications**

A number of amendments to the Budget are recommended.

# **Legal Implications**

Section 33A(1) of the Local Government (Financial Management) Regulations 1996 requires Council to review its annual budget between 1 January and 31 March in each year.

# **Community Consultation**

N/A

# Attachment(s)

Schedule of Budget Amendments.

# Advice to Proponent(s)/Submissioners

N/A

# Implications of Section 3.18(3) Local Government Act, 1995

Nil.

# 15.3 (OCM 09/02/2006) - STATEMENT OF FINANCIAL ACTIVITY - DECEMBER 2005 (5505) (NM) (ATTACH)

### **RECOMMENDATION**

That Council receive the Statement of Financial Activity and associated documents for the period ended 31 December 2005, as attached to the Agenda.

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# Background

Regulation 34(1) of the Local Government (Financial Management) Regulations 1996 prescribes that a local government is to prepare each month a Statement of Financial Activity.

Regulation 34(2) requires the Statement of Financial Activity to be accompanied by documents containing:—

- (a) details of the composition of the closing net current assets (less restricted and committed assets),
- (b) explanations for each material variance identified between YTD budgets and actuals; and
- (c) any other supporting information considered relevant by the local government.

Regulation 34(4)(a) prescribes that the Statement of Financial Activity and accompanying documents are to be presented to the Council.

#### **Submission**

N/A

# Report

Attached to the Agenda is the Statement of Financial Activity for December 2005.

Note 1 shows how much capital grants and contributions are contained within the reported operating revenue.

Note 2 provides a reconciliation of Council's net current assets (adjusted for restricted assets and cash backed leave provisions). This provides a financial measure of Council's working capital and an indication of its liquid financial health.

Also provided are Reserve Fund and Restricted Funds Analysis Statements. These assist to substantiate the calculation of Council's net current assets position.

The Reserve Fund Statement reports the budget and actual balances for Council's cash backed reserves, whilst the Restricted Funds Analysis summarises bonds, deposits and infrastructure contributions held by Council. The funds reported in these statements are deemed restricted in accordance with Australian Accounting Standard AAS27.

### Material Variance Threshold

For the purpose of identifying material variances in Statements of Financial Activity, Regulation 34(5) requires Council to adopt each financial year, a percentage or value calculated in accordance with Australian Accounting Standard AAS5 - Materiality.

For the 2005/06 financial year, Council has adopted a materiality threshold of 10% or \$10,000, whichever is the greater.

#### Strategic Plan/Policy Implications

Key Result Area Managing Your City refers.

## **Budget/Financial Implications**

Where variances are of a permanent nature, these will be noted and addressed at the mid-year budget review.

# **Legal Implications**

Section 6.4 of the Local Government Act, 1995 and Regulation 34 of the Local Government (Financial Management) Regulations 1996, refer.

# **Community Consultation**

N/A

# Attachment(s)

Statement of Financial Activity and associated reports for December 2005.

# Advice to Proponent(s)/Submissioners

N/A

Implications of Section 3.18(3) Local Government Act, 1995

Nil

## 16. ENGINEERING AND WORKS DIVISION ISSUES

Nil

### 17. COMMUNITY SERVICES DIVISION ISSUES

# 17.1 (OCM 09/02/2006) - EMERGENCY SERVICES FACILITIES PROVISION (1240) (RA) (ATTACH)

#### RECOMMENDATION

That Council:-

- (1) supports the proposal for the development of a building to accommodate the Cockburn Volunteer State Emergency Services and a merged South Coogee Volunteer Bush Fire Brigade and Jandakot Volunteer Bush Fire Brigade on either lot 4 or lot 5 Parkes Street, Yangebup and advise the Fire and Emergency Services Authority accordingly;
- (2) seek approval from the Western Australian Planning Commission and other relevant authorities to develop an emergency services facility on either lot 4 or lot 5 Parkes Street, Yangebup; and
- (3) advise the South Coogee and Jandakot Volunteer Bush Fire Brigades that the Council support for new facilities is conditional on the two brigades merging to form a single brigade.

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### **Background**

The South Coogee Volunteer Bush Fire Brigade has been located in Wattleup for many years. With the creation of the Wattleup/Hope Valley industrial estate the Fire and Emergency Services Authority (F.E.S.A.) adjusted the boundaries with the effect that the Fire and Rescue Service (FRS) had primary responsibility for the area. The result of this action was that the South Coogee Brigade took on a support role to the F.R.S. and other volunteer brigades. Combined with these factors is the reduction in the population within Wattleup which has also resulted in a decline in brigade membership.

The Jandakot Volunteer Bush Fire Brigade operates from premises located on the corner of Liddelow and Oxley Roads in Banjup. This is a viable brigade with a strong membership and leadership.

The Cockburn Volunteer State Emergency Service (SES) operates from Council owned premises in Kent Street, Spearwood. These premises are somewhat dated and do not have the ready capacity to be expanded to meet the needs of the City as its residential areas increase.

All costs associated with the operation of the Volunteer Bush Fire Brigades and the S.E.S. are met by the F.E.S.A. levy. There is, however, no lease fees paid to the City by F.E.S.A. for the use of the Council owned properties occupied by these services.

#### Submission

The South Coogee Volunteer Bush Fire Brigade has written to the City identifying issues with the location of the current premises in Wattleup and seeking support from the Council to be relocated to an alternative area.

#### Report

The S.E.S's Kent Street premises has a number of significant maintenance and structural problems that need to be addressed. The roof needs replacing, kitchen upgraded to meet health standards and disabled access provided. Combined with these factors is the building cannot be readily expanded to meet the growing needs resulting from the increased residential development in the City.

The Kent Street premises is in the north west corner of the City and hence poorly located in relation to the residential development in the eastern portion of the City.

The land on which the building is located is held by the City in fee simple although it currently is reserved for recreational purposes. A facility such as the S.E.S. headquarters is not the best and highest value use of the land. There may be scope in the future for the Council to sell this land or use it for a higher value purpose.

The rationale for the S.E.S. to be located more centrally in the City in new custom-built facilities is compelling.

The South Coogee Volunteer Bush Fire Brigade facilities in Wattleup are adequate to meet the brigade's needs, however, the location of the facility in the newly zoned industrial area with a declining population justifies consideration for them to be relocated or disbanded. As the City's residential areas increase the areas to be covered by the Volunteer Bush Fire Brigades declines.

The Jandakot Volunteer Bush Fire Brigade is well located for access to the high-risk semi rural properties along the eastern boundary of the City.

Apart from the Volunteer Bush Fire Brigades and the S.E.S. being emergency services funded by F.E.S.A., there are a number of organisational and operational synergies between the two. During winter the S.E.S. are frequently called upon to assist with issues resulting from storms and is a period when the bush fire brigades have little to no activity. During the summer months the bush fire brigades are busier and in cases of severe fires the S.E.S. are called upon to give logistical support.

A centrally located facility provides numerous opportunities to share facilities and personnel. Training rooms, kitchen areas, ablution facilities and car parking can be readily shared and hence reduce duplication of facilities within the City. Volunteers can operate, with appropriate training, in both an S.E.S. and bush fire capacity. Notwithstanding the synergies between the organisations, a well designed building will provide the scope for the S.E.S. and the bush fire brigade to retain their identity.

There is a strong case for the S.E.S. to be relocated and collocated with the volunteer bush fire brigades. The most efficient arrangement would be for the South Coogee and Jandakot Volunteer Bush Fire Brigades to merge to form a single brigade. This entity then could be collocated with the S.E.S.

There has been three sites identified for the location of new emergency service facilities. The Council depot site has land available and is under the control of the City. It is reasonably centrally located for S.E.S. activities but some distance from the bush fire prone areas in the east of the City. The land is owned freehold by the City and could be used for a number of purposes. The location of an emergency services building on a portion of the depot site, whilst having some merit, would be a better option in a more central location on land of lesser value.

There is reserve land near the Success Fire Station which has a relatively central location and on the important Hammond Road. The reserve, however, has been planned to accommodate a range of community and recreational facilities and there are a number of other facilities that would be more appropriate for this site.

There are two areas of land in Parkes Street, Yangebup which are centrally located within the City and will be incorporated into the Beeliar Regional Park in time. Lot 5 (127 Parkes Street) is currently owned by the Western Australian Planning Commission. The adjoining lot 4 (135 Parkes Street) is privately owned and was previously used as a cement works. This land is in the process of being acquired by the State for inclusion within the Beeliar Regional Park. Both sites have degraded areas and would readily accommodate a new building suitable for a volunteer emergency services centre for the City.

Either lot 4 or lot 5 Parkes Street would be suitable for an emergency services facility although there may be legal difficulties in using lot 4 for this purpose if the land is reserved. It is proposed that the option for either lot 4 or lot 5 to be used be left open to the City. F.E.S.A. have inspected the site and will support the location of facilities on the site.

# **Strategic Plan/Policy Implications**

"To facilitate and provide a range of services responsive to the community needs"

### **Budget/Financial Implications**

Should Council decide to relocate the Cockburn Volunteer State Emergency Service it opens the opportunity for the future sale or higher value use for a portion of 9 Kent Street, Spearwood.

It would be expected that the portion of lot 4 or lot 5 Parkes Street, Yangebup would be provided free of charge by the State for use as an emergency services facility. All operational and capital costs associated with Volunteer Emergency Services provision is borne by F.E.S.A. from funds accumulated through the Emergency Services Levy.

# **Legal Implications**

N/A

# **Community Consultation**

Discussions have been held with representatives from the Cockburn State Emergency Services, South Coogee and Jandakot Volunteer Bush Fire Brigades and F.E.S.A. and there is general support for collocated facilities on either of the identified Parkes Street sites.

# Attachment(s)

(1) Site Map

# Advice to Proponent(s)/Submissioners

Volunteer emergency services organisations in the City are aware that this proposal for collocated facilities on a Parkes Street site will be submitted to Council for consideration at the February 2006 meeting.

Implications of Section 3.18(3) Local Government Act, 1995

Nil.

## 18. EXECUTIVE DIVISION ISSUES

Nil

19. MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

Nil

- 20. NOTICES OF MOTION GIVEN AT THE MEETING FOR CONSIDERATION AT NEXT MEETING
- 21. NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY COUNCILLORS OR OFFICERS
- 22. MATTERS TO BE NOTED FOR INVESTIGATION, WITHOUT DEBATE

### 23. CONFIDENTIAL BUSINESS

Nil

# 24. (OCM 09/02/2006) - RESOLUTION OF COMPLIANCE (SECTION 3.18(3), LOCAL GOVERNMENT ACT 1995)

# RECOMMENDATION

That Council is satisfied that resolutions carried at this Meeting and applicable to items concerning Council provided services and facilities, are:-

- integrated and co-ordinated, so far as practicable, with any provided by the Commonwealth, the State or any public body;
- (2) not duplicated, to an extent Council considers inappropriate, services or facilities as provided by the Commonwealth, the State or any other body or person, whether public or private; and
- (3) managed efficiently and effectively.

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## 25. CLOSURE OF MEETING

Nil